

ENERGIEZUKUNFT. MUTIG. NEU GESTALTET.

Main trends of case-law related to wind and solar authorizations in France

BENOÎT WILLIOT

IHR REFERENT



Benoît WilliotAvocat au Barreau de Paris
SK & Partner, Paris

- Umweltrecht
- Öffentliches Recht

SPECIFICITIES OF FRENCH ADMINISTRATIVE LITIGATION ON WIND FARMS





Key figures (FRANCE):

- Approx. 70 % of the administrative authorizations of Wind Farms are challenged in 2022 (NB: 50% in 2018)
- 80 % of the claimants were organizations in 2018
- Approx. 40/50 % of the recourses are successful in 2022

SPECIFICITIES OF FRENCH ADMINISTRATIVE LITIGATION ON SOLAR FARMS





Key figures (France):

- Approx. 15-20 % of the administrative authorizations of Solar Farms are challenged in 2022
- Approx. 2/3 request of authorization delivered in 2021
- Litigation on solar authorizations is increasing

SPECIFICITIES OF FRENCH ADMINISTRATIVE LITIGATION ON BOTH WIND AND SOLAR FARMS



3 types of claimants:

- Neighbours
- Municipalities
- Organizations / Environnemental protection associations



PAGE 6



WIND FARMS AUTHORIZATIONS

AGENDA



I. Protected species an derogation

II. Public Information

III. Landscape





Benoît Williot Main trends of case-law related to wind and solar authorizations in France



Principle of non-harming of limited protected species but derogation possible (3 criteria to fulfill to get such derogation – DEP)

Issue: dep sometimes abusively requested

Main regions affected in France: Grand est and Occitanie



Quelle: https://www.frankreich-info.de/themen/politik/regionen



What is challenged?

- → The residual impact on protected species qualified as "significative"
- → The insufficiency of the avoiding and reduction measures
- → The request of a derogation for protected species



- → Evolution with recent case law (opinion of the Council of State, December 9, 2022, n° 463563 and subsequent case law);
- → New criteria to determine if a Derogation for protected species is required or not: risk "sufficiently characterised"

Criteria more favourable to the developers (end/start of the end of the legal uncertainty regarding DEP and when is it required)



- → Avoiding and reduction measures taken into account to analyse if a DEP is required (and effectiveness guarantees of such measures)
- → (If DEP required) avoiding, reduction and compensatory measures taken into account to analyse if a DEP can be delivered
- → In concreto analysis of the judge (recent examples: CAA Lyon, March 30, 2023, n° 22LY00812)

II. PUBLIC INFORMATION





Benoît Williot Main trends of case-law related to wind and solar authorizations in France

II. INFORMATION AND CONCERTATION WITH LOCAL PEOPLE



Information and consultation to occur when all the options and solutions are possible (See Conseil d'Etat, November 15, 2021, n° 434742)

→ In practice: first steps of the development

Issue: information and concertation actions at this stage not required by a legal provision as such (public inquiry occurs at a later stage)

II. INFORMATION AND CONCERTATION WITH LOCAL PEOPLE



What is challenged?

- → The sufficiency of the information and concertation with local actors at the first steps of the project (public meetings, follow-up comitees)
- → In general, the sufficiency of information of the local actors on each part of the project:
 - On financial capacities
 - On visual impact of the project
 - More generally on the impact study and related subjects
 - Within the public inquiry and related documents

II. INFORMATION AND CONCERTATION WITH LOCAL PEOPLE



Which actions to implement?

- → Favourable resolutions from the municipalities
- → Information public meetings
- → Follow-up committees
- → Display of information posters in the local press

Recent examples: CAA Douai, March 9, 2023, n° 21DA00667-70 (CCLG)

III. LANDSCAPE





Benoît Williot Main trends of case-law related to wind and solar authorizations in France

III. LANDSCAPE



What is challenged?

- → The visual saturation due to the wind farm for:
 - the landscape
 - the perception of the view of the inhabitants

Practical approach by the judges (notably regarding the number of Wind Farms, density and angle determination "angle de respiration visuelle" with treshold) / recent case law examples: CAA Bordeaux, March 14, 2023, n° 20BX02943)

III. LANDSCAPE

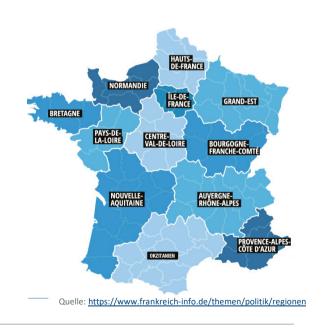


especially in Hauts-de-France region

NB: Loi d'accélération des énergies renouvelables recently passed: Criteria of "visual saturation" inserted in article L. 515-44 of the french environmental code

→ To be taken into account by the prefect to deliver the authorization

Consequences?





SOLAR FARMS AUTHORIZATIONS

AGENDA



I. Urban planning areas

II. Agricultural land consumption

III. Landscape & heritage

I. URBAN PLANNING AREAS





I. URBAN PLANNING AREAS



Natural, agricultural or forestry areas and solar projects

What was challenged?

- → Goal of zero net artificial development (avoid land clearing) Exclusion of solar projects as artificying sites
- → AREAS determined in the urban planning documents (priority to brownfield sites)
- → Safety (adjacent facility) and fire risk also taken into account (prefectural guidelines to be published)

PAGE 24

I. URBAN PLANNING AREAS



New legal framework (waiting for decrees) and future case-law:

- → Law dated March 10, 2023 related to the acceleration of the development of renewables:
 - Agri-PV (criterias to be fullfiled, importance of the CDPENAF opinion)
 - Solar projects compatible with agricultural, pastoral or forestry activities
 (areas identified in a framework document to be set by prefectural order wastelands)

Main goal: to perserve agricultural land and develop solar projects

II. AGRICULTURAL LAND CONSUMPTION / AGRI-PV





II. AGRICULTURAL LAND CONSUMPTION / AGRI-PV



New legal framework: 2 main kinds of solar projets (on agricultural sites)

Regarding Agri-pv:

- → Draft decree to determine criterias to fulfill for agri-pv's project :
 - significant agricultural production
 - Services brought to the plot by the Agri-PV Project

Key issue: transitory provisions or not

II. AGRICULTURAL LAND CONSUMPTION / AGRI-PV



Key points:

- To demonstrate the fulfillement of the required criterias in the request file
- To no reduce the agricultural part of the plot prexisting to the agri-pv project

→ These points will certainly be subject of future recourses by opponents (or basis for refusal of the prefect)

III. LANDSCAPE & HERITAGE





Benoît Williot Main trends of case-law related to wind and solar authorizations in France

III. LANDSCAPE & HERITAGE



What is challenged?

- → The impact due to the solar farm for:
 - the landscape (and visibility from houses)
 - the heritage preservation (churches, castles...)

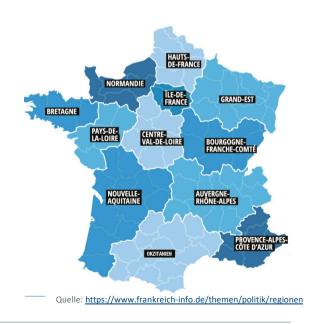
III. LANDSCAPE & HERITAGE



Especially in the south of France (Regional Nature Reserve in occitanie region)

Measures to be taken:

- → Hedge planting to reduce visual impact around the site
- → Paying attention to the landscape integration of the solar plant appendices (water tank, delivery substation)





VIELEN DANK!

Ich schicke Ihnen den Vortrag auf Wunsch gerne per Mail.
Kommen Sie einfach auf mich zu.

Benoît Williot

Avocat au Barreau Paris Standort Paris +33 1 535 346 - 77 benoit.williot@sterr-koelln.com

www.sterr-koelln.com